

Message Text

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ORIGIN SS-25

INFO OCT-01 ADP-00 SSO-00 NSCE-00 /026 R

DRAFTED BY PM/DCA:TFTIMBERMAN:SAC

7/27/73 EXT. 21149

APPROVED BY E/MBFR:VBAKER, ACTING

EUR - MR. SPRINGSTEEN

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JCS - BGEN. GEORGI

NSC - MR. SONNENFELDT

ACDA/IR - MR. LINEBAUGH

S/S - MR. GAMMON

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FM SECSTATE WASHDC

TO ALL NATO CAPITALS IMMEDIATE

INFO USNMR SHAPE

USCINCEUR IMMEDIATE

USDOCOSOUTH IMMEDIATE

USLOSACLANT IMMEDIAT

S E C R E T STATE 148466

EXDIS

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR US POSITION FOR NEGOTIATIONS

REF: STATE 146712 (NOTAL)

1. REFTEL, BEING REPEATED TO YOU, CONTAINS TEXT OF US POSITION ON MBFR NEGOTIATIONS PRESENTED TO CLOSED SESSION OF NAC AT 10 A.M. JULY 27. CONFIDENTIALITY OF CONTENTS SHOULD BE CLOSELY OBSERVED IN DISCUSSIONS WITH HOST GOVERNMENT. IN PARTICULAR PORTIONS REFTEL MARKED "FOR ORAL PRESENTATION ONLY" SHOULD BE USED WITH UTMOST CIRCUMSPECTION AND WITH HIGH LEVEL OFFICIALS ONLY AS THEY CONTAIN POSSIBLE FALLBACK

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NEGOTIATING POSITIONS.

2. LAHUSEN OF FRG EMBASSY AND WILBERFORCE OF UK EMBASSY WERE BRIEFED BY DEPTOFFS ON JULY 26, WHO UNDERLINED TO THEM NEED TO INSURE SECURITY OF ALLIANCE POSITIONS AS NATO MOVES INTO NEGOTIATIONS. DEPTOFF DREW ON INITIAL PROCEDURAL SECTION REFTEL, READ ORAL PRESENTATION SECTION AND HANDED OVER REMAINDER OF TEXT TO FRG AND UK REPS.

3. FRG EMBOFF SEEMED SATISFIED WITH DEGREE OF WESTERN EUROPEAN PARTICIPATION IN SECOND PHASE ENVISAGED BY US PAPER AND BY DEPTOFF'S EXPLANATION THAT DETAILS OF SECOND PHASE COULD NOT BE FILLED IN UNTIL SHAPE OF FIRST PHASE EMERGED.

4. UK EMBOFF QUESTIONED CLOSELY ON US CONCEPT OF TACTICS FOR NEGOTIATIONS NOTINPTED. PREMIERS SPOKE FORCEFULLY ON NEED FOR ADDITIONAL US-CANADIAN AIR ROUTES AND INCREASED AIR PENETRATION OF NORTHERN AREAS.

3. CHAIRMAN TRUDEAU SUMMARIZED CONFERENCE AGREEMENTS IN IMPORTANT TRANSPORTATION AREA AS FOLLOWS: (A) FREEZE ON RAIL FREIGHT RATES INCREASES FOR NEXT 18 MONTHS, (B) FREEZE ON RAILWAY BRANCH LINES STATUS FOR SIMILAR PERIOD, (C) PETTINENT FREIGHT RATES TO BE REVIEWED BY CANADIAN TRANSPORTATION COMMISSION IMMEDIATELY, (D) NEW PROVINCIAL-FEDERAL TRANSPORTATION COMMITTEE TO BE FORMULATED, (E) DISCLOSURE OF TRANSPORTATION RATES TO BE CONDUCTED ON GOVERNMENT-TO-GOVERNMENT CONFIDENTIAL BASIS, (F) ALBERTA'S NEW EQUITABLE PRICING PROPOSAL FOR DETERMINING TRANSPORTATION RATES TO BE STUDIED, (G) PROVINCES' PROPOSALS FOR PORT IMPROVEMENTS GENERALLY ACCEPTED, (H) TOLLS WERE REMOVED FOR OCENSED COMMERICAL CARRIERS THROUGH NATIONAL PARTS, (I) \$150 MILLION HIGHWAY PROGRAM PROPOSED FOR PRAIRIE PROVINCES, (J) \$350 MILLION RAIL-PORT AND RESOURCES DEVELOPMENT AGREED UPON BY FEDERAL GOVERNMENT AND BRITISH COLUMBIA, AND (D) AGREEMENT GIVEN TO STUDY OF EXTENSION OF WESTERN AIR SERVICES TO UNITED STATES. GENERAL CONCLUSION IS THAT PROVINCIAL GOVERNMENTS GAINED MANY, BUT NOT ALL OF THEIR REQUESTED POINTS, BUT FAILED TO GET FEDERAL GOVERNMENT AGREEMENT ON TAKE-OVER OF RAIL BEDS, FULLDISCLOSURE OF FREIGHT RATE INFORMATION, AND AMENDMENT NATIONAL TRANSPORT ACT TO REFLECT GREATER CONSIDERATION OF REGIONAL DISCRIMINATION ISSUE.

4. ECONOMIC DEVELOPMENT OPPORTUNITIES DISCUSSION COMMENCED WITH PRESENTATION OF PAPER BY DONALD MACDONALD, FEDERAL MINISTER ENERGY, MINES AND RESOURCES. WHILE AGREEING THAT RESOURCES WITHIN THEIR BOUNDARIES BELONG ESSENTIALLY TO PROVINCES, MACDONALD SAID THAT FEDERAL GOVERNMENT WAS PREPARED TO HELP IN MANY WAYS IN ASSISTING WESTERN MINERAL DEVELOPMENT. PROPOSALS INCLUDED JOINT PARTICIPATION WITH PROVINCES IN OVERALL NON-RENEWAL RESOURCES EVALUATION PROGRAMG THAT US FRAMEWORK PRESENTATION OF REDUCTION POSITION EARLY IN NEGOTIATION ACCELERATES SCHEDULE FROM WHAT HE HAD UNDERSTOOD WAS EARLIER US PLAN TO ENGAGE IN EXPLORATORY DISCUSSIONS FOR SOME TIME AT OUTSET OF NEGOTIATION. HE ALSO CAUTIONED THAT DIFFICULTIES COULD EMERGE FROM OVERLAP OF CSCE CONFIDENCE BUILDING MEASURES AND MBFR PREREDUCTION CONSTRAINTS. WILBERFORCE ALSO

STATED THAT UK APPROACH WOULD BE TABLED IN NATO SHORTLY AND COMMENTED THAT ALTHOUGHT IT RESEMBLES THE US APPROACH IN THAT IT DRAWS ON THE THREE OPTIONS CONTAINED IN THE US APRIL 30 PAPER, THERE WAS ONE ESSENTIAL DIFFERENCE: THE UK ANALYSIS CONCLUDES THAT ANY REDUCTION IN US FORCES BEYOND 20,000 MEN WOULD IMPAIR NATO'S CONVENTIONAL COMBAT CAPABILITY. ROGERS

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NEGOTIATIONS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 27 JUL 1973
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE148466
Document Source: CORE
Document Unique ID: 00
Drafter: TFTIMBERMAN:SAC
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: P750008-0481
From: SS PM
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t1973076/aaaaadzo.tel
Line Count: 122
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: 73 STATE 146712
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 31 JUL 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <31-Jul-2001 by shawdg>; APPROVED <12-Sep-2001 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MBFR US POSITION FOR NEGOTIATIONS
TAGS: PARM, US, NATO
To: PARIS BONN LONDON
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005